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#### RENEWABLE ENERGY AND TRANSMISSION: OPPORTUNITIES AND BARRIERS

**EESI** Briefing

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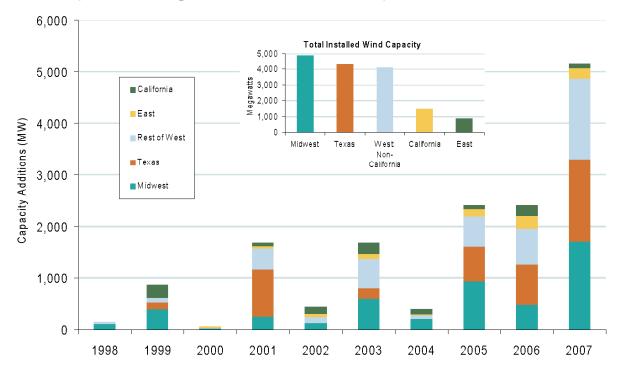
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# OVERVIEW: RENEWABLE ENERGY & TRANSMISSION NEEDS

- Renewable energy is often located in remote areas far from major market centers
- Planning and building transmission for renewables is time consuming, risky and expensive
- For these reasons the country needs:
  - A coordinated State/Federal policy on siting and developing transmission for renewable energy in a reasonable timeframe
  - Reform of the generation interconnection queue to make the process more efficient, and
  - Reform of the requirement that generators finance transmission expansions

### **GENERATION INVESTMENT**

 Installed renewable generation has increased substantially during the past few years



Midwest includes: II, IA, KS, MI, MN, MS, NE, ND, OH, OK, SD, WI East includes: ME, MA, NH, NJ, NY, PA, RI, TN, VT, WV

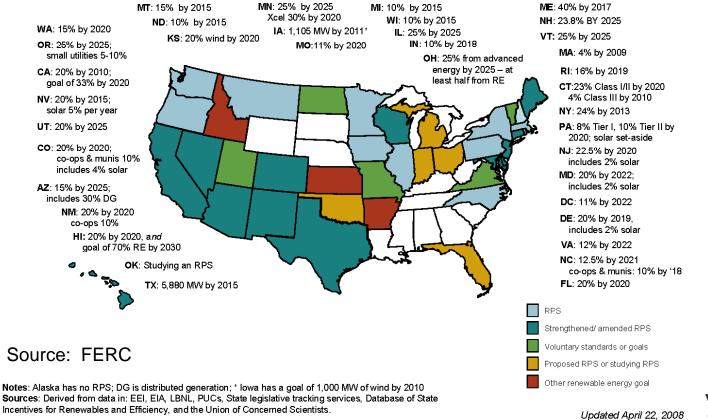
Source: American Wind Energy Association (AWEA)

Updated March 7, 2008



### STATE RPS TARGETS

 State renewable portfolio standard targets are further driving the demand for renewable energy sources





### CURRENT RENEWABLES INVESTMENTS

 Renewables have a long way to go to displace fossil fuels and meet RPS targets

| RTO/ISO             | Total<br>Generation<br>in Service | Coal | Gas | Oil | Dual Fuel<br>(oil/gas or<br>coal/gas) | Hydro | Nuclear | Wind/<br>Biomass/<br>Geothermal | Other | Import/<br>Unknown |
|---------------------|-----------------------------------|------|-----|-----|---------------------------------------|-------|---------|---------------------------------|-------|--------------------|
| CAISO               | 55,000 MW                         | 0%   | 38% | 0%  | 0%                                    | 15%   | 13%     | 5%                              | 4%    | 25%                |
| ISO New England     | 30,879 MW                         | 9%   | 40% | 22% | 0%                                    | 11%   | 15%     | 3%                              | 0%    | 0%                 |
| Midwest ISO         | 127,000 MW                        | 52%  | 23% | 3%  | 6%                                    | 5%    | 8%      | 2%                              | 1%    | 0%                 |
| New York ISO        | 38,966 MW                         | 14%  | 13% | <1% | 25%                                   | 17%   | 28%     | <1%                             | 2%    | 0%                 |
| PJM Interconnection | 163,498 MW                        | 39%  | 16% | 9%  | 10%                                   | 5%    | 19%     | <1%                             | 2%    | 0%                 |
| SPP                 | 50,392 MW                         | 43%  | 42% | 2%  | 6%                                    | 4%    | 1%      | 0%                              | 2%    | 0%                 |

### BUT, RENEWABLES ARE CATCHING UP

- In 2007, wind energy represented about 30% of all new generation coming on line
- Currently, wind, solar and other renewable resources dominate the interconnection queues, particularly in the Midwestern and Western regions and New York

| RTO/ISO              | Size of<br>Interconnection<br>Queue:<br># of Requests | Size of Interconnection<br>Queue: MW | Total Peak Demand | Total Generation in<br>Service |  |
|----------------------|---|--------------------------------------|-------------------|--------------------------------|--|
| California ISO       | 265   | 77,614 MW<br>(>66% renewable)        | 50,270 MW         | 55,000 MW                      |  |
| ISO New England      | 104   | 13,400 MW                            | 27,360 MW         | 30,879 MW                      |  |
| Midwest ISO          | 348   | 80,000 MW<br>(80% wind)              | 109,157 MW        | 127,000 MW                     |  |
| New York ISO         | 138   | 26,000 MW<br>(>62% wind)             | 33,939 MW         | 38,966 MW                      |  |
| PJM Interconnection  | 360   | 84,164 MW                            | 144,644 MW        | 163,498 MW                     |  |
| Southwest Power Pool | 106   | 26,811 MW<br>(>90% wind)             | 43,304 MW         | 50,392 MW                      |  |



## NEED FOR TRANSMISSION TO ACCESS RENEWABLE GENERATION

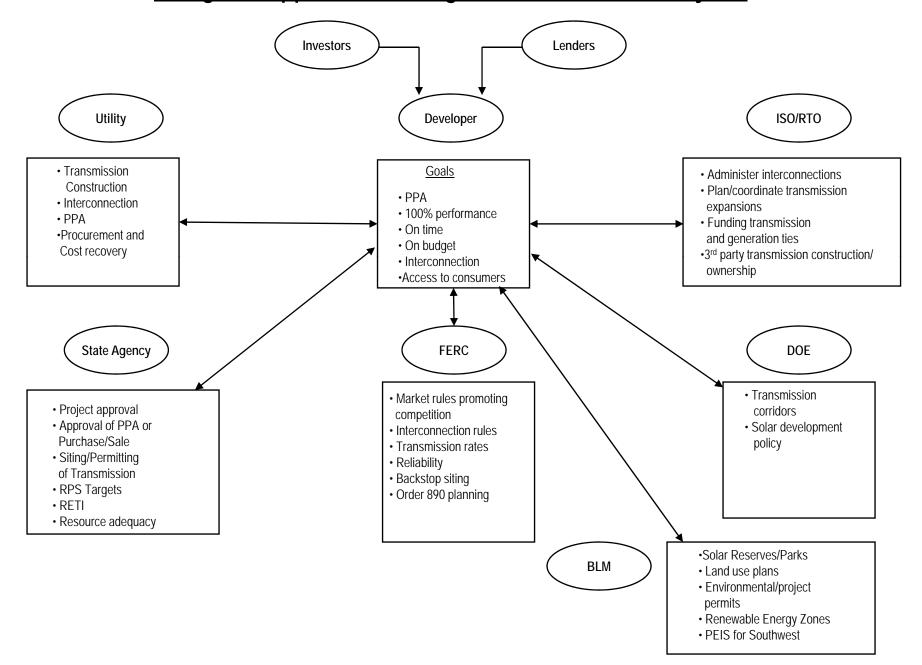
- Renewable energy projects (*e.g.*, wind, solar, geothermal) normally locate in remote areas and require long transmission lines to reach markets
- Transmission siting, permitting and construction is a long, risky process, sometimes with enormous costs
- California's Tehachapi transmission project will connect 4,500 MW of wind energy (nearly 10% of California's peak demand)
- Tehachapi will cost about \$1.7 billion



## STATE – FEDERAL ISSUES

- Multiple state and Federal approvals add to risk and delay
- Some states are working to streamline transmission planning by creating renewable energy zones
- BLM is working to streamline transmission siting and permitting on Federal land through coordinated permitting and environmental impact statements
- But, we need to do more





#### Siting and Approval Challenges With Renewable Projects

# INTERCONNECTION PROCESS & COST ALLOCATION

- Multi-month interconnection studies to determine system impacts and estimate transmission costs contribute to risk and delay
- If interconnection requests require upgrades, the generator triggering the expansion can be required to pay all or most of the costs up-front ("participant funding")
- Financing costs can range from a few million to tens of million of dollars
- Generators are repaid over a period of 5-20 years, but this does not start until the project achieves commercial operation — which takes 3-5 years or more

### COST ALLOCATION & QUEUE ISSUES

- Generators with substantial upgrade costs may withdraw from the interconnection queue
- When this happens, lower queued projects are restudied
- Queue reshuffling leads to more delays
- Generators risk meeting milestones in power sales contracts, lose revenues and continue to incur financing costs
- The Midwest Independent Transmission System Operator which operates the power grid in a large part of the Upper-Midwestern US estimates that it will take until <u>2050</u> to complete studies of generation in the existing queue



### TRANSMISSION PLANNING

- Transmission is planned and built through regional planning processes, and generally not as a result of interconnection studies
- Facilities identified through interconnection studies are introduced into the comprehensive transmission plan in the <u>next year</u>
- The plan may identify different transmission facilities from those identified in the interconnection study
- The comprehensive transmission plan can add a year or more <u>before</u> transmission projects can move to the state siting and permitting process

### TRANSMISSION COST IMPLICATIONS

- Participant funding increases developer risk and raises costs to consumers
- Renewable energy developers are at risk for transmission upgrade costs until the transmission is built, their plants go into commercial operation, and the utility begins to refund the investment
- Consumers pay more because:
  - They pay twice once when the generator finances the project (and factors the cost into its sales contract with the utility), and again when the utility rolls the costs into its transmission rates
  - Developer cost-of-capital is generally higher than for utilities, which drives up costs to consumers



# TRANSMISSION COST ISSUES, cont.

- The goals of generation funding policies are to:
  - (1) encourage generators to make efficient siting decisions, and
  - (2) address concerns that generators may cause local customers to pay for transmission to allow the generator to export energy
- These concerns do not apply to renewable energy because:
  - (1) renewable energy meets state RPS requirements
  - (2) greenhouse gas reduction is a national benefit, and
  - (3) concerns about generator siting can be addressed through earnest money deposits that are refundable when the project achieves commercial operation

# TRANSMISSION COST ISSUES, cont.

- Transmission owners are better-positioned to bear the financing risk:
  - They can recover the cost of upgrades through transmission rates after the plant goes into service
  - FERC ratemaking allows transmission owners to recover their construction-related costs as they are being incurred which developers cannot



# CONCLUDING THOUGHTS

- Coordinated State/Federal policies on transmission is critical to developing renewable energy to meet state RPS goals and timelines
- The interconnection queue process must be reformed to bring renewable projects on line quickly
- The costs and risks of new transmission for renewables should be spread beyond generation developers because society as a whole benefits from greenhouse gas reduction and reduced dependence on imported fuels



# QUESTIONS?



17

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